

I am concerned with the lack of 3rd party analysis of the traffic impact resulting from the intensification of the downtown area.

Looking at the 421 - 431 Brant Street Transportation Impact Study, Parking Study and TDM Options Report, it appears as though the report is forecasting a reduction in car trips originating and terminating in the downtown area even though the study assumes the addition of 740 units.

Working with this drop in downtown originating car trips, the study says that Brant and Carolina, Brant and James, and Brant and Lakeshore will be at a D level of service.

According to the, HCM 2000 and HCM 1994 procedures, the D level is met when over 80% of road capacity is reached.

At a D level, the guide states these intersections are “Approaching unstable operations where small increases in volume produce substantial increase in delay and decrease in speed”, “Motorists will experience appreciable tension while driving”

If the actual number of trips originating and terminating from intensification is over the forecast volume, even by a small amount, intersections will probably become an E or F rating on a regular basis.

My fear is, this will cause an increased volume of aggressive drivers cutting through the residential streets, as they try to maneuver around the congested traffic and that a tragedy like the one that occurred on “Evans road” in May of last year will

occur on Emerald, or Locust, or any of a number of other residential streets, adjacent to the intensified area.

My suggestion is to add a surcharge to all developments that exceed 11 floors; perhaps 500,000 or 1,000,000 a floor. That money will be used to mitigate traffic issues resulting from large intensification projects.

Once the developers have sold their properties, it will be very difficult to extract fees from them to address traffic issues resulting from their projects. If a fund is not established, traffic issues resulting from specific intensification projects, will be a drain on general coffers, impacting all wards.

Understanding the difficult choices all levels of government must make when creating plans and budgets, a surcharge will help reduce the impact on the general fund and ward specific initiatives, when addressing issue created by intensification in the downtown.

Ignoring the possibility an “Evans Road” like tragedy by not carefully considering the impact of large intensification projects, on the safety of the surrounding area, due to increased traffic, and not taking steps to mitigate this possible tragedy, will be a very costly decision both financially and politically.

URLS.

<https://www.burlington.ca/en/services-for-you/421-431-brant-street.asp>

https://www.burlington.ca/en/services-for-you/resources/Planning_and_Development/Current_Development_Projects/Ward_2/Carriage-Gate-Homes---Brant-St/Traffic-Impact-Study-Parking-Study-and-TDM-Options.pdf

<https://www.therecord.com/news-story/7344047-frustration-over-safety-mounts-in-waterdown-after-10-year-old-girl-s-traffic-death/>

2.5 Traffic Operations

Intersection level of service (LOS) is a recognized method of quantifying the delay experienced by drivers at intersections. The term "Level of Service" denotes how well a traffic movement operates under given traffic demands, lane arrangements, and traffic controls. Each level is determined by the average amount of control delay per vehicle. Control delay is the total delay associated with stopping for a signal or stop sign, and includes four components; deceleration delay, stopped delay, queue move up time and final acceleration delay.

Table 2.1 contains the level of service criteria for signalized and stop-controlled intersections. As shown, LOS A indicates small average control delays (less than 10 second per vehicle) whereas LOS F indicates intersection failure, which results in extensive vehicular queues and long delays (over 50 seconds per vehicle at an unsignalized intersection, and over 80 seconds per vehicle at a signalized intersection). LOS D is typically considered acceptable peak-hour performance in an urban setting, and lower LOS values are tolerable for short term time periods during peak hours when heavier traffic volumes are expected.

TABLE 2.1: VEHICLE LEVEL OF SERVICE DEFINITIONS

Level of Service	Signalized Intersections Average Total Delay (sec/veh)	Unsignalized Intersections Average Total Delay (sec/veh)
A	≤ 10	≤ 10
B	$> 10 \text{ \& } \leq 20$	$> 10 \text{ \& } \leq 15$
C	$> 20 \text{ \& } \leq 35$	$> 15 \text{ \& } \leq 25$
D	$> 35 \text{ \& } \leq 55$	$> 25 \text{ \& } \leq 35$
E	$> 55 \text{ \& } \leq 80$	$> 35 \text{ \& } \leq 50$
F	> 80	> 50

The operations of the intersections in the study area were evaluated with the existing turning movement volumes using Synchro 9.1 with HCM 2000 procedures. The intersection analysis considered the following measures of performance:

- ▶ The volume to capacity ratio for each intersection;
- ▶ The LOS for each turning movement. LOS is based on the average control delay per vehicle; and
- ▶ The estimated 95th percentile queue length.



Table B-5
CMP Level of Service Criteria for Arterials^a Based on
Volume-to-Capacity Ratios

Level of Service	Description	V/C ^b
A	Free-flow conditions with unimpeded maneuverability. Stopped delay at signalized intersection is minimal.	0.00 to 0.60
B	Reasonably unimpeded operations with slightly restricted maneuverability. Stopped delays are not bothersome.	0.61 to 0.70
C	Stable operations with somewhat more restrictions in making mid-block lane changes than LOS B. Motorists will experience appreciable tension while driving.	0.71 to 0.80
D	Approaching unstable operations where small increases in volume produce substantial increases in delay and decreases in speed.	0.81 to 0.90
E	Operations with significant intersection approach delays and low average speeds.	0.91 to 1.00
F	Operations with extremely low speeds caused by intersection congestion, high delay, and adverse signal progression.	Greater Than 1.00

^a For arterials that are multilane divided or undivided with some parking, a signalized intersection density of four to eight per mile, and moderate roadside development.

^b Volume-to-capacity ratio.

≥ greater than or equal to.

< less than.

Source: Transportation Research Board, *Highway Capacity Manual, Special Report 209* (Washington, D.C., 1994).

Equation 35: Vehicle Proximity Adjustment

$$f_v = \frac{2}{1 + \left(1 - \frac{v_m}{52.8 \times N_{th} \times FFS}\right)^{0.21}}$$

Following this step, is the calculation of the delay caused by turning vehicles. This accounts for vehicles turning into the flow of traffic as well turn out of the flow of traffic. Based on the number of through of lanes and the midsegment volume for the segment, use the table below to determine the delay due to turning vehicles (d_{TV}).

Table 13: Through Vehicle Delay (National Research Council . Transportation Research, 2010)

Midsegment Volume (veh/h/ln)	Through Vehicle Delay (s/veh/pt) by Number of Through Lanes		
	1 Lane	2 Lanes	3 Lanes
200	0.04	0.04	0.05
300	0.08	0.08	0.09
400	0.12	0.15	0.15
500	0.18	0.25	0.15
600	0.27	0.41	0.15
700	0.39	0.72	0.15

Running time is based on running time, FFS, length of the segment, through movement control, and delays. For our analysis of arterial sections, we are to assume each segment in the analysis has a signalized intersection. Given the assumption, there are default values for through movement control, as well as start-up lost time.

$$\textcircled{1} ds = \sum \frac{0.5c(1 - \frac{q}{c})^2}{1 - [\min(1, X) \frac{q}{c}]} + 900T[X-1) + \sqrt{(X-1)^2 + \frac{8kIX}{cT}} + \frac{3600}{vT} \left(ta \frac{Qb + Qe - Qeo}{2} \right) + \frac{Qe^2 - Qeo^2}{2ca} - \frac{Qb^2}{2ca}$$

The next calculation is the Average Travel Speed as shown in Equation 43. This is based on the

segment length (in feet), Running Time, and estimated signal delay.

Thus:

as car volume increases
slightly delay grows
non linearly

Note $X = \frac{Vp}{C}$ - Volume / Capacity

Equation 43: Average Travel Speed

$$S_i = \frac{3600L}{5280(T_R + d_s)}$$

segment length.
summation of all veh delays see ①
running time

Based on the travel speed determined previously and the base free flow speed of the section, the

LOS can be determined from Table 14.

$$\% = \text{ATS} / \text{BFFS}$$

Table 14: Level of Service Criteria Urban Arterial (National Research Council .

Transportation Research, 2010)

Travel Speed as a Percentage of Base Free- Flow Speed (%)	LOS by Volume-to-Capacity Ratio ^a	
	≤ 1.0	> 1.0
> 85	A	F
> 67-85	B	F
> 50-67	C	F
> 40-50	D	F
> 30-40	E	F
≤ 30	F	F

TABLE 4.3: 2025 TOTAL OPERATIONS SUMMARY

Analysis Period	Intersection	Control Type	MOE	Direction / Movement / Approach															
				Eastbound				Westbound				Northbound				Southbound			
				Left	Through	Right	Approach	Left	Through	Right	Approach	Left	Through	Right	Approach	Left	Through	Right	Approach
AM Peak Hour	1 - Brant Street and Caroline Street	TCS	LOS Delay V/C Queue	C 21 0.48 30	C 23 0.26 28	C 21 0.02 0	C 22	C 23 0.26 21	C 23 0.29 28	C 23 0.29 28	C 23	B 14 0.06 4	C 24 0.73 91	C 24 0.73 91	C 24	B 15 0.51 21	C 27 0.80 109	C 27 0.80 109	C 25
	2 - Brant Street and Ontario Street	TWSC	LOS Delay V/C Queue	B 14 0.27 9	B 14 0.27 9	B 14 0.27 9	B 14					A 2 0.08 2	A 2 0.08 2	A 2 0.08 2	A 2	A 0 0.33 0	A 0 0.33 0	A 0 0.33 0	A 0
	3 - Brant Street and James Street	TCS	LOS Delay V/C Queue					B 19 0.43 38	B 17 0.12 13	B 18	B 18	B 17 0.67 78	B 12 0.23 21	B 16	B 16	A 9 0.51 24	A 15 0.81 71	A 15 0.81 71	B 13
	4 - Brant Street and Elgin Street	TWSC	LOS Delay V/C Queue	D 25 0.48 20	D 25 0.48 20	D 25 0.48 20	D 25					A 1 0.02 0	A 1 0.02 0	A 1 0.02 0	A 1	A 0 0.24 0	A 0 0.24 0	A 0 0.24 0	A 0
	5 - Brant Street and Lakeshore Road	TCS	LOS Delay V/C Queue	B 13 0.67 49	A 7 0.43 66	A 7 0.43 66	A 8	B 12 0.02 3	B 17 0.55 108	B 17 0.55 108	B 17	C 30 0.04 6	C 30 0.04 6	C 30 0.04 6	C 30	D 38 0.62 52	C 31 0.21 20	C 31 0.21 20	C 34
	6 - John Street and James Street	TWSC	LOS Delay V/C Queue	A 1 0.04 1	A 1 0.04 1	A 1 0.04 1	A 1	A 8 0.02 1	A 0 0.15 0	A 0 0.15 0	A 1	B 14 0.09 2	B 14 0.09 2	B 14 0.09 2	B 14	B 12 0.18 5	B 12 0.18 5	B 12 0.18 5	B 12
	7 - Elizabeth Street and James Street	TCS	LOS Delay V/C Queue	A 2 0.03 3	A 4 0.33 25	A 4 0.33 25	A 4	A 2 0.05 4	A 3 0.22 18	A 3 0.22 18	A 3	C 23 0.20 11	C 23 0.20 11	C 23 0.20 11	C 23	C 23 0.23 11	C 23 0.23 11	C 23 0.23 11	C 23
	8 - John Street and Driveway A	TCS	LOS Delay V/C Queue	A 9 0.07 2	A 9 0.07 2	A 9 0.07 2	A 9					A 3 0.02 1	A 3 0.02 1	A 3 0.02 1	A 3	A 0 0.04 0	A 0 0.04 0	A 0 0.04 0	A 0
	1 - Brant Street and Caroline Street	TCS	LOS Delay V/C Queue	C 27 0.67 35	C 22 0.20 23	C 20 0.01 0	C 25	C 28 0.82 44	C 38 0.82 98	C 38 0.82 98	C 34	B 16 0.09 5	B 26 0.75 96	B 26 0.75 96	B 26	B 16 0.36 16	C 31 0.83 124	C 31 0.83 124	C 29
	2 - Brant Street and Ontario Street	TWSC	LOS Delay V/C Queue	C 17 0.34 12	C 17 0.34 12	C 17 0.34 12	C 17					A 9 0.42 17	A 9 0.42 17	A 9 0.42 17	A 9	A 0 0.38 0	A 0 0.38 0	A 0 0.38 0	A 0
PM Peak Hour	3 - Brant Street and James Street	TCS	LOS Delay V/C Queue					C 31 0.84 124	B 16 0.31 18	B 16 0.31 18	C 24	C 29 0.80 107	B 16 0.19 20	C 20	C 20	C 20 0.68 34	C 27 0.77 101	C 27 0.77 101	C 25
	4 - Brant Street and Elgin Street	TWSC	LOS Delay V/C Queue	E 43 0.62 30	E 43 0.62 30	E 43 0.62 30	E 43					A 4 0.13 4	A 4 0.13 4	A 4 0.13 4	A 4	A 0 0.37 0	A 0 0.37 0	A 0 0.37 0	A 0
	5 - Brant Street and Lakeshore Road	TCS	LOS Delay V/C Queue	D 52 0.85 96	A 8 0.41 65	A 8 0.41 65	B 19	B 14 0.02 3	C 33 0.87 233	C 33 0.87 233	C 32	D 38 0.07 8	D 36 0.07 8	D 36 0.07 8	D 36	D 50 0.71 73	D 49 0.70 82	D 49 0.70 82	D 49
	6 - John Street and James Street	TWSC	LOS Delay V/C Queue	A 2 0.07 2	A 2 0.07 2	A 2 0.07 2	A 2	A 8 0.01 0	A 0 0.48 0	A 0 0.48 0	A 0	C 23 0.22 7	C 23 0.22 7	C 23 0.22 7	C 23	C 24 0.44 17	C 24 0.44 17	C 24 0.44 17	C 24
	7 - Elizabeth Street and James Street	TCS	LOS Delay V/C Queue	A 4 0.08 5	A 5 0.31 36	A 5 0.31 36	A 5	A 4 0.13 11	A 9 0.64 123	A 9 0.64 123	A 9	C 32 0.55 40	C 32 0.55 40	C 32 0.55 40	C 32	C 28 0.20 18	C 28 0.20 18	C 28 0.20 18	C 28
	8 - John Street and Driveway A	TCS	LOS Delay V/C Queue	A 10 0.07 2	A 10 0.07 2	A 10 0.07 2	A 10					A 4 0.03 1	A 4 0.03 1	A 4 0.03 1	A 4	A 0 0.07 0	A 0 0.07 0	A 0 0.07 0	A 0
	1 - Brant Street and Caroline Street	TCS	LOS Delay V/C Queue	C 27 0.67 35	C 22 0.20 23	C 20 0.01 0	C 25	C 28 0.82 44	C 38 0.82 98	C 38 0.82 98	C 34	B 16 0.09 5	B 26 0.75 96	B 26 0.75 96	B 26	B 16 0.36 16	C 31 0.83 124	C 31 0.83 124	C 29
	2 - Brant Street and Ontario Street	TWSC	LOS Delay V/C Queue	C 17 0.34 12	C 17 0.34 12	C 17 0.34 12	C 17					A 9 0.42 17	A 9 0.42 17	A 9 0.42 17	A 9	A 0 0.38 0	A 0 0.38 0	A 0 0.38 0	A 0

AWSC - All-Way Stop Control
 TWSC - Two-Way Stop Control
 TCS - Traffic Control TCS

RTT - Roundabout

MOE - Measure of Effectiveness
 LOS - Level of Service
 Delay - Average Delay per Vehicle in Seconds

V/C - Volume to Capacity Ratio
 Queue (ft) - 95th Percentile Queue Length

