



# Shadow and Wind Study Guidelines and Terms of Reference

Council Presentation – June 9, 2020

City of Burlington in collaboration with Brook McIlroy

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## Purpose of the Study



The in-force Official Plan has limited policy for evaluating shadow and wind impacts resulting from new development



This study investigated the best approaches for the City to assess the expected impact of new development on sun and wind



The aim is to maintain a high level of comfort and well-being currently enjoyed by residents and visitors in Burlington



The City has developed new guidelines and submission requirements for Shadow Studies, and Pedestrian Level Wind Studies

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## Development Application Context

Background reports & supporting studies required

Zoning By-law  
Amendment

Official Plan  
Amendment

Site Plan Control  
Approval

Plan of Subdivision  
Approval

Committee of  
Adjustment

Planning Justification Report  
Stormwater Management Report  
Functional Servicing Report  
Tree Inventory and Vegetation Management Plan  
Traffic/Transportation Impact Study  
Top-of-Bank Demarcation and Creek Assessment  
Noise and Vibration Study  
**Shadow Analysis**  
Environmental Site Screening Checklist/ Phase I Environmental Site Assessment  
Phase II Environmental Site Assessment/ Record of Site Condition Report  
Heritage Impact Statement

**Archaeological Report**  
**Wind Impact Study**  
Sensitive Land Use (Risk Assessment) Report  
Agricultural Impact Assessment Report  
Hydrogeology Study  
Commercial Market Impact Study  
Geotechnical Study/Slope Stability Analysis  
Environmental Impact Study  
Park Concept Plan  
Land Assembly Documents  
Landfill Impact Study

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## Precedent Study

Data gathered from a number of municipalities

Primary Municipalities Considered (among others)

- Mississauga
- Vaughan
- Barrie
- Brampton
- Guelph
- Hamilton
- Oakville
- Ottawa
- Richmond Hill
- Toronto
- Winnipeg

Guidelines & Policy Areas Analyzed

- Requirements / Study Triggers
- Evaluation / Comfort Criteria (sun and wind)
- Test Times and Dates (sun)
- Safety Criteria (wind)
- Test Location Criteria (wind)

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## Public Consultation Open Houses

Technical presentations and interactive table discussions

Two Open Houses

- Daytime Open House - 12:00-2:00pm @ Central Recreation Centre
- Evening Open House - 6:00-8:00pm @ Art Gallery of Burlington

Key Areas of Feedback from Table Discussions

- Concern about shadowing around recent and proposed development sites in the downtown, transportation corridors including walking and bike paths, and Brant Street in particular
- Concern about shadowing and wind impacts on residences near proposed Appleby Mall development, as well as Lakeside Plaza in Appleby
- Concerns about wind impacts near Lake Ontario, and accuracy of wind data and studies
- Concerns about sun access in winter months, including ice formation
- Consider maximum hours of shading, and analysis of properties affected by new shadows

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## Additional Public Consultations

Worksheets, Emails, and Online Feedback

Key Areas of Feedback from **Individual Worksheets** distributed at Open Houses

- Suggestions for winter and year-round analysis of shadows, and analysis of impact on stable residential areas when adjacent to growth areas

Key Areas of Feedback from **Email Comments**

- Uncomfortable wind conditions should be mitigated and may be necessary in streets near Lake Ontario
- Suggestions for 5 hours minimum sunlight during equinoxes
- Special consideration of shadows on Residences, Parks, Schools, Transportation Corridors, Trees

Key areas of Feedback from **Online Mapping & Survey**

- Identification of specific areas of concern for wind and shadows mainly downtown and near Lake Ontario
- Concerns about proposed mid-rise and tall towers, residential shadowing, wind mitigation, and climate change

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## Development Community Outreach

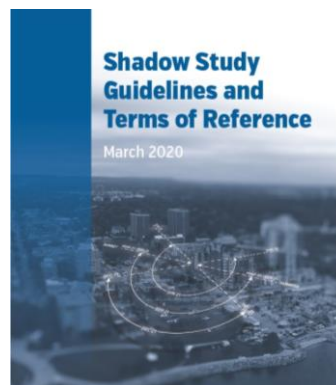
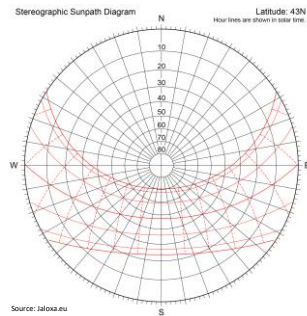
### Feedback Received from Design, Development, and Builder Community

#### Key Areas of Feedback

- Suggest City undertake creation of a continually updated digital 3D model for study purposes
- Suggest study radius should consider building height and potential areas of impact
- Suggest reduction of number of conditions to be studied
- Suggest less complex analysis be required in early stages of development applications
- Consider different conditions and use patterns in specific parks and open spaces
- Concern about onerous analysis required for impacts on residential neighbours
- Suggestions for credentials required to undertake studies
- Concern about winter shadow analysis criteria and restrictions on density and height
- Suggestions for number of wind sensors and directions to be used in studies
- Request for special considerations and case-by-case analysis for projects in specific areas

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## Shadow Study Guidelines and Terms of Reference



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## Shadow Studies

### Evaluation Methods

#### Triggers for Studies

- Building Height (5 storeys)
- Proximity to shadow-sensitive uses
  - Key Civic and Cultural Spaces
  - Private Outdoor Amenity Spaces
  - Parks and Open Space
  - Places where Children Play
  - Public Realm and Sidewalks

#### Shadow Impact Criteria

- Net New Shadows
- Sun Access Factor (SAF) Calculations



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## Shadow Studies

### Submission Format

Specific submission format requirements ensure consistency and legibility across applications.

- Drawings: March 21<sup>st</sup>, June 21<sup>st</sup>, September 21<sup>st</sup>, and December 21<sup>st</sup> with consistent view, scale, and colours
- Base Mapping: Study area relative to building size and impact area, identification of shadow-sensitive areas
- Written Analysis discussing quantification of impacts, satisfaction of Shadow Impact Criteria, Cumulative Shadow Impacts, and Mitigation proposed
- Submission Checklist Completed

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# Shadow Studies

## Example Shadow Drawing

Shadow Study Diagram and Legend



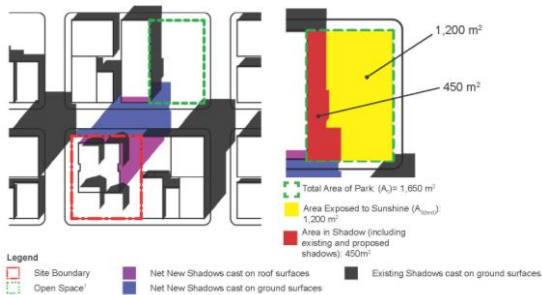
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# Shadow Studies

## Example Shadow Impact Criteria Calculation

March 21st @ 15:00



### Example 3 – Parks and Open Space

- Total area of adjacent park (A) = 1,650 m<sup>2</sup>
- Areas exposed to sunshine at each hourly test time (A<sub>test</sub>):
 

09:00 (A <sub>test</sub> ) = 1,380 m <sup>2</sup>	14:00 (A <sub>test</sub> ) = 1,458 m <sup>2</sup>
10:00 (A <sub>test</sub> ) = 1,650 m <sup>2</sup>	15:00 (A <sub>test</sub> ) = 1,200 m <sup>2</sup>
11:00 (A <sub>test</sub> ) = 1,620 m <sup>2</sup>	16:00 (A <sub>test</sub> ) = 790 m <sup>2</sup>
12:00 (A <sub>test</sub> ) = 1,600 m <sup>2</sup>	17:00 (A <sub>test</sub> ) = 582 m <sup>2</sup>
13:00 (A <sub>test</sub> ) = 1,590 m <sup>2</sup>	18:00 (A <sub>test</sub> ) = 85 m <sup>2</sup>

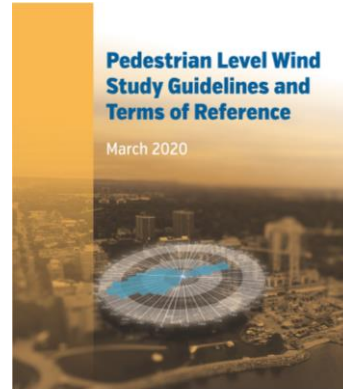
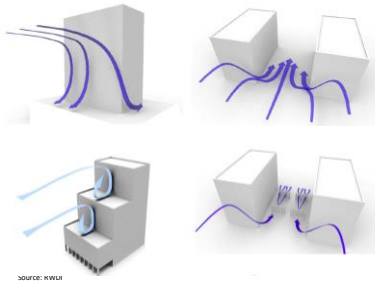
 Number of test times = 10
- The averages for the nine one-hour intervals (A<sub>avg</sub>):
 

09:00-10:00 (A <sub>avg</sub> ) = (1,380 m <sup>2</sup> + 1,650 m <sup>2</sup> ) ÷ 2 = 1,515 m <sup>2</sup>
10:00-11:00 (A <sub>avg</sub> ) = (1,650 m <sup>2</sup> + 1,620 m <sup>2</sup> ) ÷ 2 = 1,635 m <sup>2</sup>
11:00-12:00 (A <sub>avg</sub> ) = (1,620 m <sup>2</sup> + 1,600 m <sup>2</sup> ) ÷ 2 = 1,610 m <sup>2</sup>
12:00-13:00 (A <sub>avg</sub> ) = (1,600 m <sup>2</sup> + 1,590 m <sup>2</sup> ) ÷ 2 = 1,595 m <sup>2</sup>
13:00-14:00 (A <sub>avg</sub> ) = (1,590 m <sup>2</sup> + 1,458 m <sup>2</sup> ) ÷ 2 = 1,524 m <sup>2</sup>
14:00-15:00 (A <sub>avg</sub> ) = (1,458 m <sup>2</sup> + 1,200 m <sup>2</sup> ) ÷ 2 = 1,329 m <sup>2</sup>
15:00-16:00 (A <sub>avg</sub> ) = (1,200 m <sup>2</sup> + 790 m <sup>2</sup> ) ÷ 2 = 995 m <sup>2</sup>
16:00-17:00 (A <sub>avg</sub> ) = (790 m <sup>2</sup> + 582 m <sup>2</sup> ) ÷ 2 = 656 m <sup>2</sup>
17:00-18:00 (A <sub>avg</sub> ) = (582 m <sup>2</sup> + 85 m <sup>2</sup> ) ÷ 2 = 334 m <sup>2</sup>

 Number of test intervals = 9  
 Sum of (A<sub>avg</sub>) = 11,163 m<sup>2</sup>
- The overall average area in sunshine (A<sub>avg</sub>) = [sum of (A<sub>avg</sub>)] ÷ (# of intervals) = 11,163 m<sup>2</sup> ÷ 9 = 1,240 m<sup>2</sup>
- SAF = (A<sub>avg</sub>) ÷ A = 1,240 m<sup>2</sup> ÷ 1,650 m<sup>2</sup> = 0.75  
 0.75 is greater than 0.50. Therefore, the SAF meets the criteria.

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## Pedestrian Level Wind Study Guidelines and Terms of Reference



BrookMcIlroy/ [burlington.ca](http://burlington.ca) 

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## Pedestrian Level Wind Study Guidelines and Terms of Reference

### Triggers for Studies

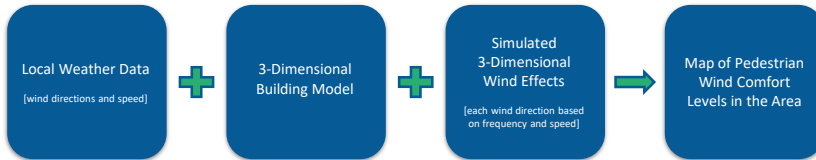
- **Building Height** (At the discretion of Staff)
  - 5 Storeys → Qualitative Study (desktop analysis and/or computer analysis)
  - 12 Storeys → Quantitative Study (physical wind tunnel test)
- **Number of Buildings**
  - Two or more 5 storeys in height → Quantitative Study
- **Site Location**
  - Between QEW and Lake Ontario → Quantitative Study
  - Near low-rise residential neighbourhood area → Quantitative Study
- **Site Area (size)**
  - 3 hectares or more in area

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## Pedestrian Level Wind Study

Methods: Inputs and Outputs



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## Pedestrian Level Wind Study

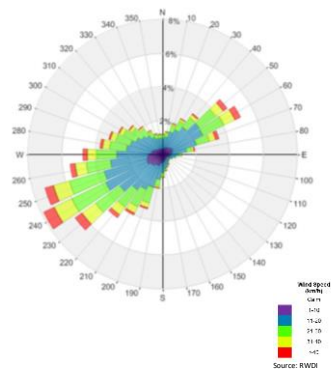
Study Methodology

**Wind Data Collection**

- John C. Munro Airport provides 30 years of hourly wind data
- Other nearby stations may be used to supplement and confirm directionality and speeds

**Type of Study**

- Qualitative
  - Desktop Assessment
  - Computational Fluid Dynamics Simulation
- Quantitative
  - Wind Tunnel Test



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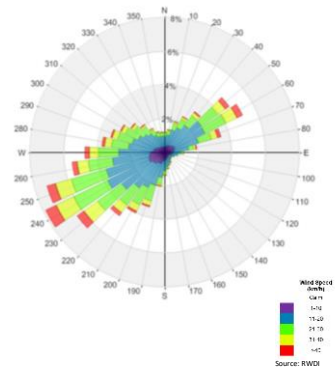
## Pedestrian Level Wind Study Criteria & Mitigation

### Impact Criteria

- Gust Equivalent Mean (GEM) Wind Speed Thresholds for:
  - Sitting
  - Standing
  - Leisurely Walking
  - Fast Walking
  - Uncomfortable Conditions
  - Pedestrian Safety

### Mitigation Methods when Criteria is not met

- Change shape / mass of building
- Increase separation, setbacks, step-backs
- Screening, Canopies, Colonnades, Recesses
- Landscaping on its own is NOT an acceptable mitigation method



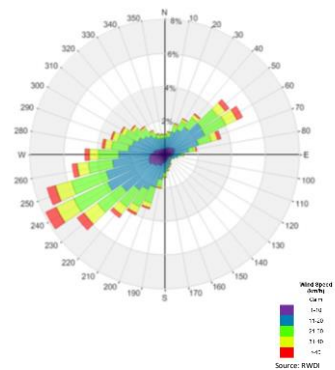
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## Pedestrian Level Wind Study Submission Format

### Physical Context

- Building and site information
- Surrounding context information
- Study approach
  - Type of study
  - Configurations of existing and proposed buildings
  - Test results
  - Mitigation strategies proposed and tested
  - Wind sensor locations (wind tunnel test only)



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# Pedestrian Level Wind Study

## Example Wind Tunnel Sensor Location Plan

Example Wind Tunnel Test Sensor Location Plan and Predicted Pedestrian Wind Comfort Criteria



Example Wind Tunnel Test Sensor Location Description

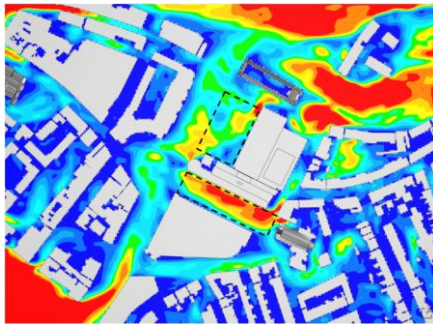
1	Sidewalk	11	Outdoor amenity area (Lvl 5)	21	Sidewalk
2	Sidewalk	12	Outdoor amenity area (Lvl 5)	22	Sidewalk
3	Sidewalk	13	Outdoor amenity area (Lvl 5)	23	Sidewalk
4	Sidewalk	14	Sidewalk	24	Surface parking
5	Sidewalk	15	Sidewalk	25	Surface parking
6	Sidewalk	16	Transit Stop	26	Surface parking
7	Transit Stop	17	Entrance (adjacent building)	27	Surface parking
8	Sidewalk	18	Sidewalk		
9	Sidewalk	19	Sidewalk		
10	Major building entrance	20	Sidewalk		

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# Pedestrian Level Wind Study

## Example CFD Analysis Output



	Comfort category	Gust Equivalent Mean Speed m/s (kmh)
	Sitting	≤ 2.7 (10)
	Standing	≤ 3.8 (14)
	Strolling	≤ 4.7 (17)
	Walking	≤ 5.5 (20)
	Uncomfortable	> 5.5 (20)
	Exceeded	> 25 (90)

Source: Simscale

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## Pedestrian Level Wind Study

Example Wind Tunnel Test Model with Sensors



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