

BURLINGTON PARK PROVISIONING MASTER PLAN

REPORT ES-02-23
MARCH 2023

Introduction

Parkland dedication at the time of development application will become more challenging

Alternative methods of parkland acquisition will be necessary to achieve parkland service targets

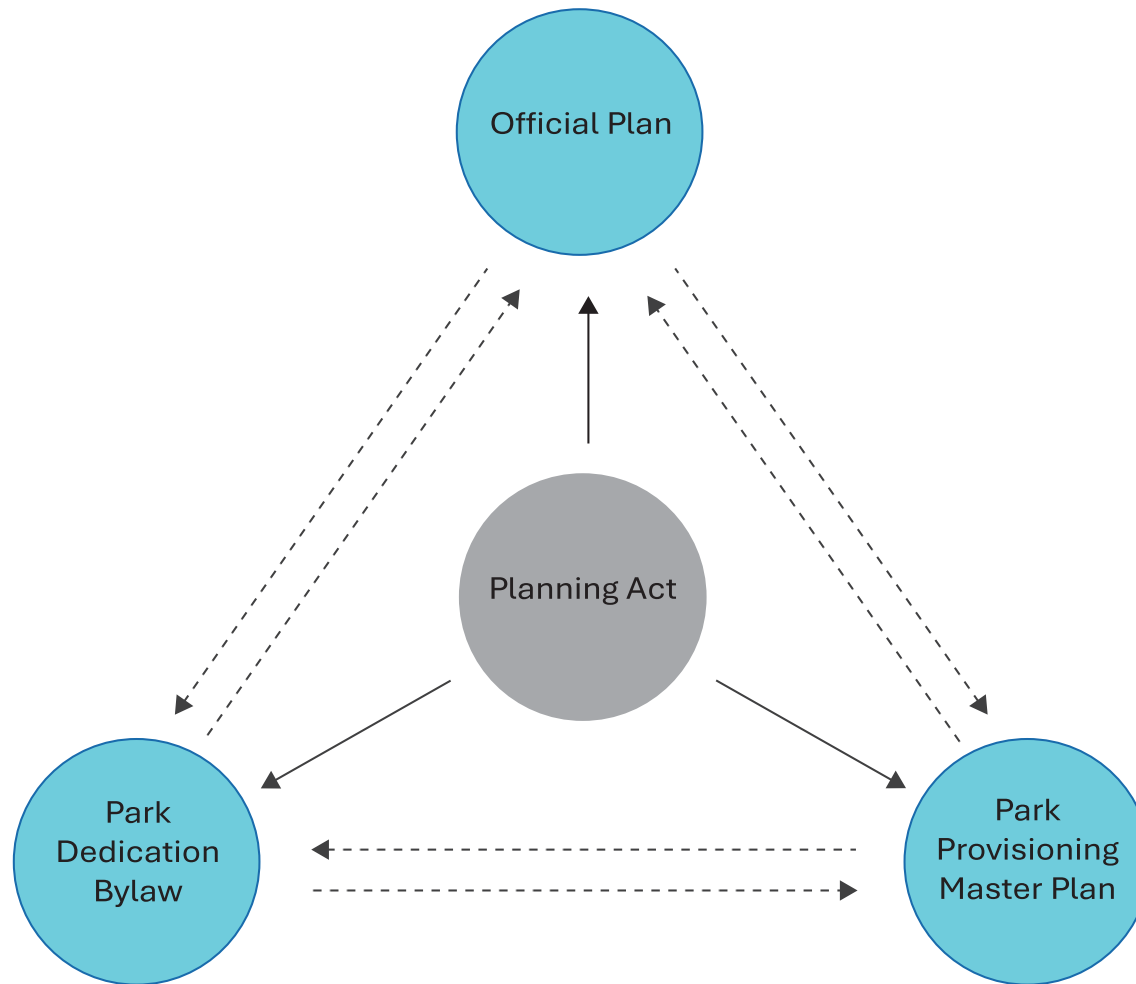
The Park Provisioning Master Plan (PPMP) provides service level targets, recommendations and strategic actions to guide the acquisition and planning of parks over the next 20-30 year horizon



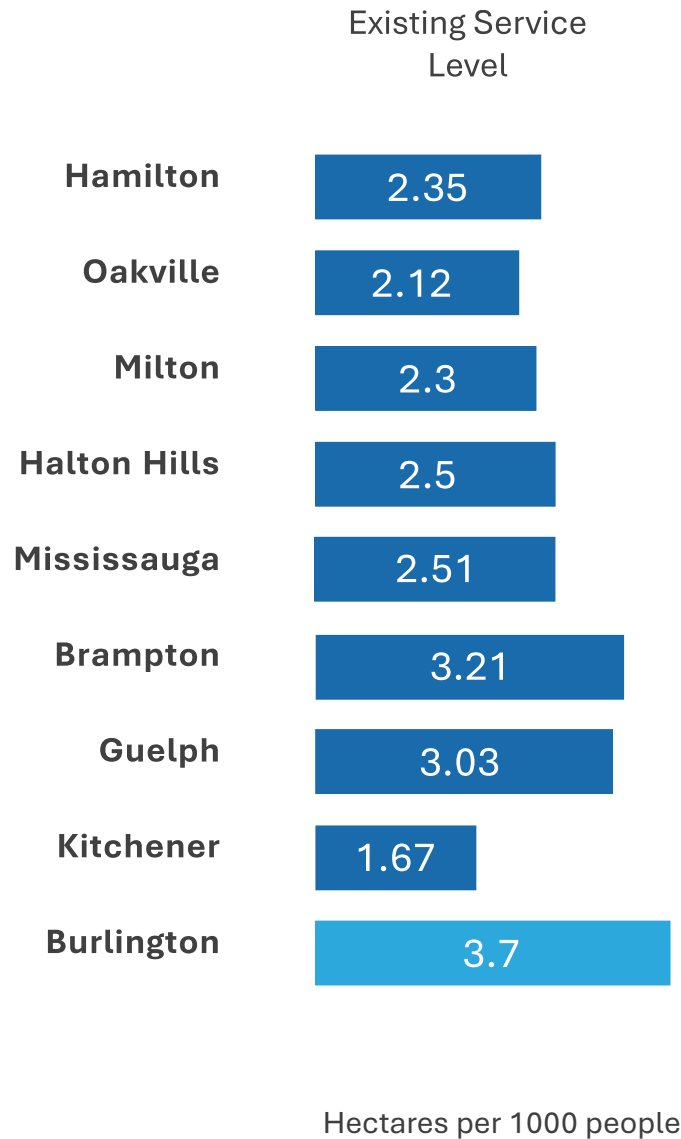
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|------------|---------|---------|---------|---------|---------|---------|
| Population | 164,415 | 175,779 | 183,314 | 186,948 | 240,050 | 265,160 |
| Year | 2006 | 2011 | 2016 | 2021 | 2041 | 2051 |

Source: Statistics Canada Census Counts
Note: Anticipated population subject to change

Parkland Alignment



Municipal Comparison



← An Apples to Oranges Comparison

Existing Parks

Disclaimer

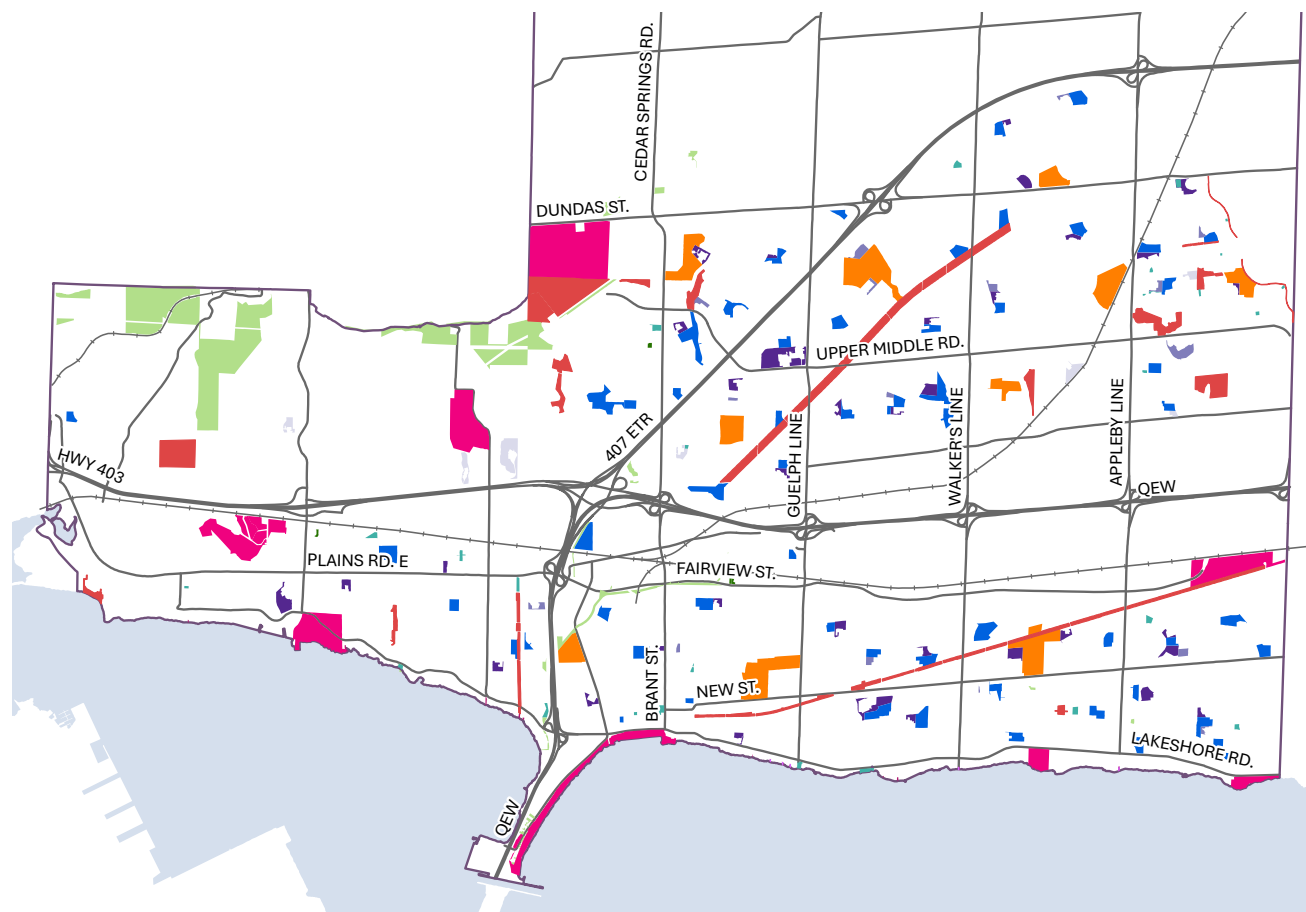
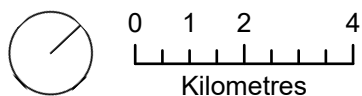
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Burlington Park Types

Park Type

- City
- Community
- Neighbourhood
- Parkette
- Special Resource
- Window to the Lake
- Potential Window to the Lake Parks
- Future Parks
- Public School Fields
- Catholic School Fields
- Private School Fields
- Conservation Halton Lands
- Lake Ontario
- Railways
- Roads

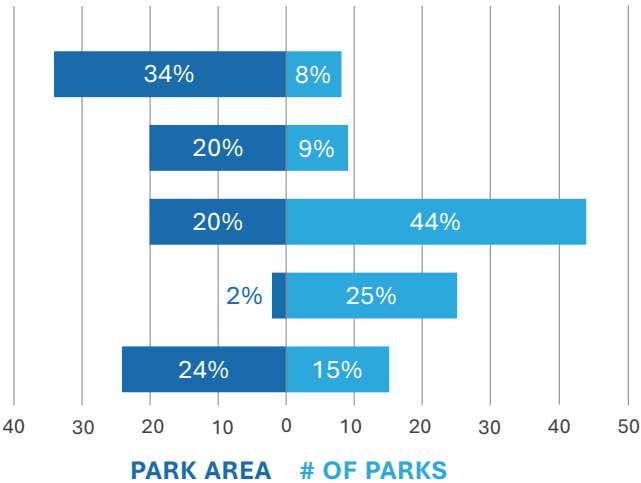


Existing Parks

The City's are currently classified into the five categories:

- City Parks
- Community Parks
- Neighbourhood Parks
- Parkettes
- Special Resource Areas and Linkages

| |
|--|
| City Park (Total Area - 235 ha) |
| Community Park (Total Area - 138.2 ha) |
| Neighbourhood Park (Total Area - 141.8 ha) |
| Parkette (Total Area - 10.9 ha) |
| Special Resource Areas & Linkages (Total Area - 168.1 ha) |



New Park Classifications



Existing Park Classifications

New Park Classifications



Burlington Policy Areas

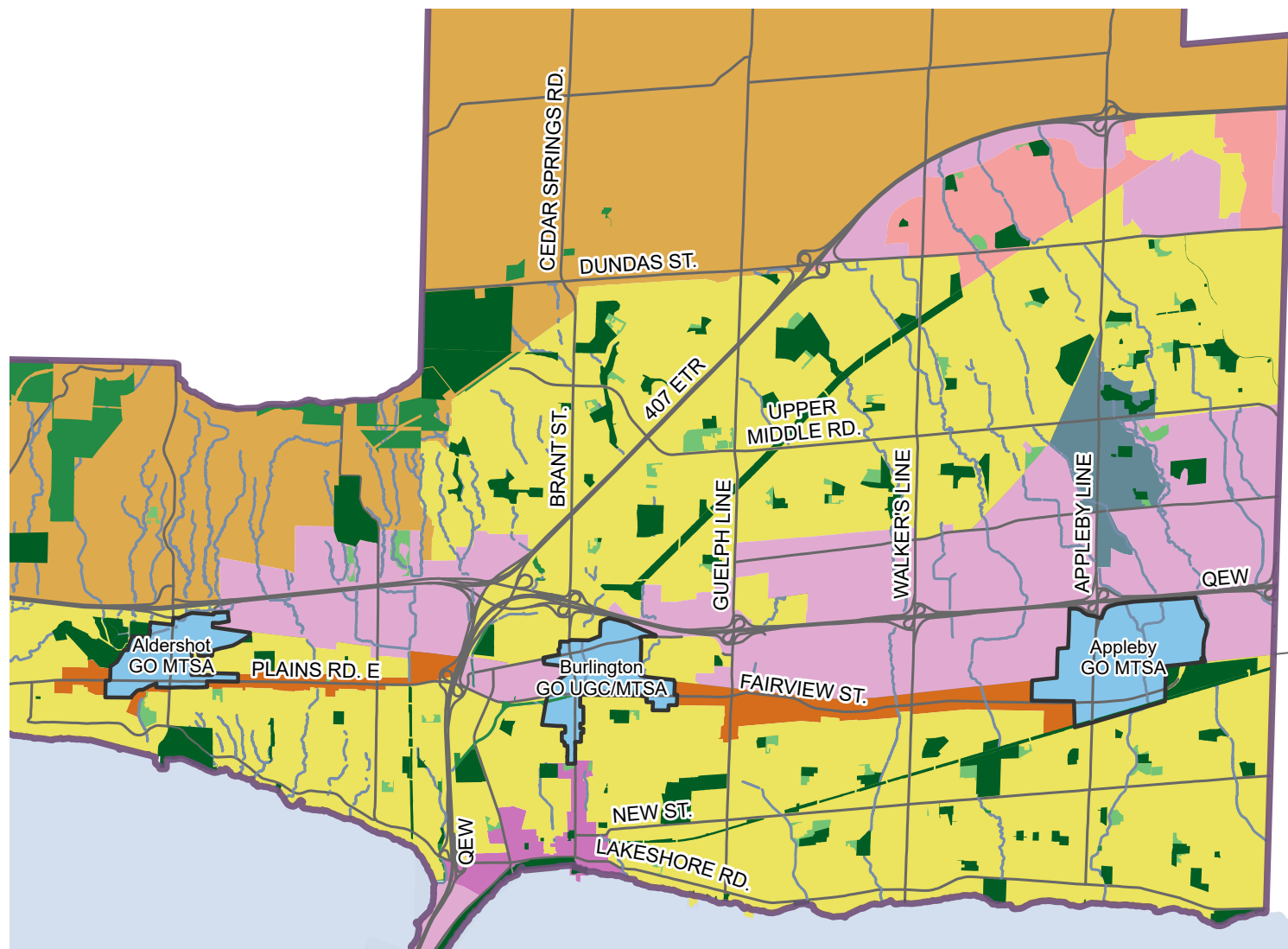
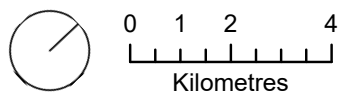
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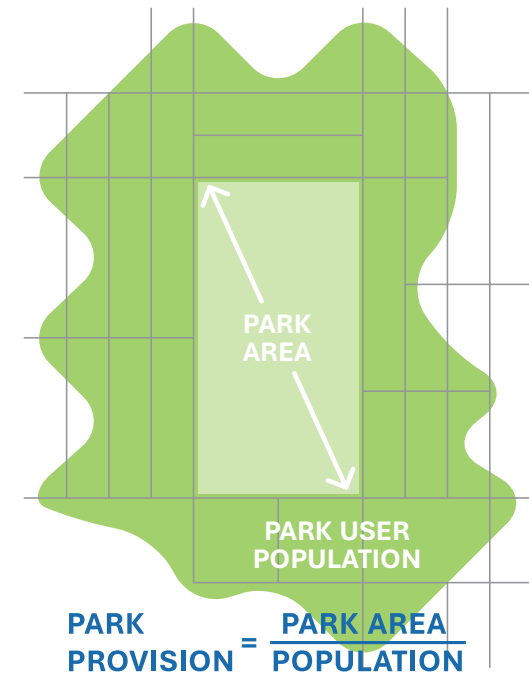
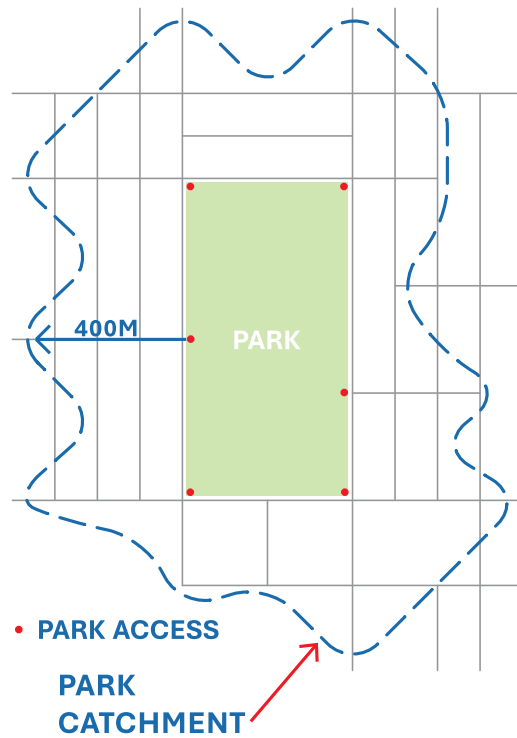


Burlington Policy Areas

- City of Burlington Parks
- Conservation Halton Lands
- School Fields
- Policy Boundary**
- Corridor
- Designated Greenfield Area
- Downtown Urban Centre
- Uptown Urban Centre
- Employment
- UGC/MTSA
- Remaining Built Up Area
- Rural
- Lake Ontario
- Creek
- Railways
- Roads



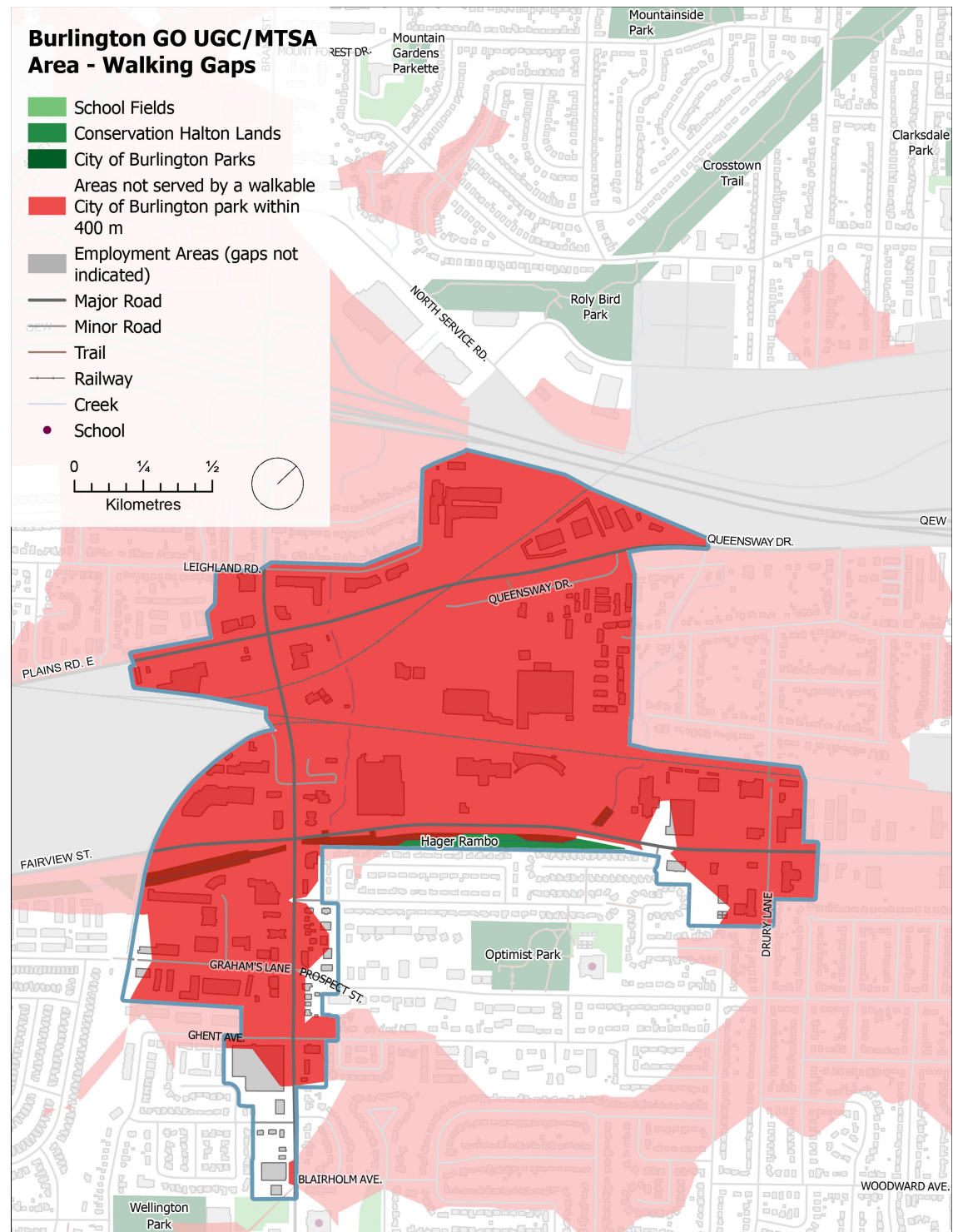
Measuring Parkland



Burlington GO UGC/ MTSA Walking Gaps

Burlington GO UGC/MTSA Area - Walking Gaps

- School Fields
- Conservation Halton Lands
- City of Burlington Parks
- Areas not served by a walkable
- City of Burlington park within 400 m
- Employment Areas (gaps not indicated)
- Major Road
- Minor Road
- Trail
- Railway
- Creek
- School



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Burlington GO UGC/MTSA Existing and Proposed Service Level

Existing Service Level

| | |
|--|--------------------|
| TOTAL AREA (HECTARES) | 103 ha |
| NUMBER OF RESIDENTS (2021) | 1,670 |
| HECTARES OF PARKS IN POLICY AREA | 0.4 ha |
| PERCENT OF POPULATION WITHIN 400M OF A PARK | 33% |
| M² OF PARKLAND PER POPULATION WITHIN POLICY AREA | 2.4 m ² |

| | PARKLAND TARGET LEVEL OF SERVICE |
|---|--|
| 1 | 100% are within a 400m walking distance of a park |
| 2 | Residents have access to 1 hectare per 1000 people |
| 3 | 100% of residents within 400m of a playground/exercise structure |

Burlington GO UGC/MTSA

**8,160
total
people**



**7.76 ha of
land
required**



Future Parkland - Individual Policy Areas

| POLICY AREA | EXISTING PARKLAND (HA) | ANTICIPATED POPULATION | SERVICE LEVEL TARGET | TOTAL PARKLAND AT 2041 SERVICE LEVEL (HA) | ADDITIONAL PARKLAND REQUIRED (HA) |
|-----------------------------|------------------------|------------------------|-----------------------------------|---|-----------------------------------|
| Burlington GO/UGC MTSA | 0.4 | 8,160 | 1 hectare per 1,000 population | 8.16 | 7.76 |
| Aldershot GO MTSA | 0.54 | 7,160 | 1 hectare per 1,000 population | 7.16 | 6.62 |
| Appleby GO MTSA | 3.44 | 4,210 | 1.5 hectares per 1,000 population | 6.32 | 2.88 |
| Downtown Urban Centre | 13 | 12,340 | 1 hectare per 1,000 population | 14.81 | 1.81 |
| Uptown Urban Centre | 11.78 | 6,710 | 2 hectares per 1,000 population | 13.42 | 1.64 |
| Corridors | 1.77 | 12,920 | 0.2 hectares per 1,000 population | 2.58 | 0.81 |
| Designated Greenfield Areas | 13.31 | 17,470 | 1 hectare per 1,000 population | 17.47 | 4.16 |
| Remaining Built Up Areas | 433.46 | 163,420 | 2.8 hectares per 1,000 population | 457.58 | 25.8 |
| Rural Areas | 189.7 | 7,510 | 4 hectares per 1,000 population | 30.04 | 0* |
| TOTALS | 667.4 | 240,050 | - | 559.22 | 51.48 |

*Note: Zero additional parkland required does not mean the City will not take either land or cash-in-lieu. Site context in the rural areas will determine if land is required, if land is not required cash-in-lieu of land dedication will be provided.

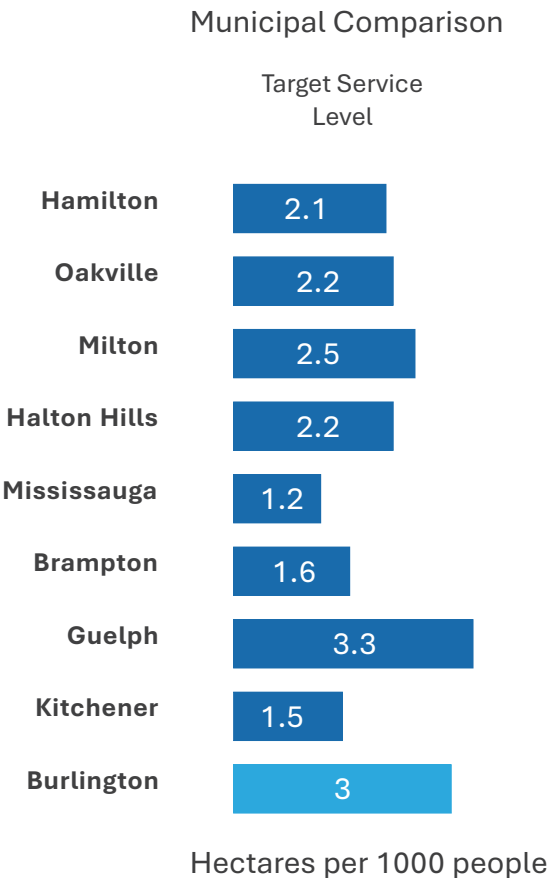
Future Parkland - Citywide

| POLICY AREA | EXISTING PARKLAND (HA) | CURRENT/ANTICIPATED POPULATION | SERVICE LEVEL TARGET | TOTAL PARKLAND AT SERVICE LEVEL TARGET(HA) | ADDITIONAL PARKLAND REQUIRED (HA) |
|----------------------|------------------------|--------------------------------|----------------------------------|--|-----------------------------------|
| Citywide (Year 2021) | 691.5 | 186,948 | 3.7 hectares per 1000 population | 691.5 | - |
| Citywide (Year 2051) | 691.5 | 265,160 | 3 hectares per 1000 population | 795.5 | 104 |



3 hectares per 1000 people

Future Parkland - Citywide



Primary New Park Classification



Existing Park Classifications

New Park Classifications



Bill 23 Key Impacts

Lower cash-in-lieu payments for parkland for higher density developments

Ability for developers to dedicate encumbered lands and POPS

What does this mean?

- Other revenue sources will be required to purchase parkland i.e. property taxes
- More difficult to achieve parkland targets
- More administrative time and resources to accept POPS
- Greater risk and uncertainty that parkland/recreation service needs may not be met



How can these challenges be addressed?

The PPMP will become the Parks Master Plan to fulfill the legislative requirement to guide parkland dedication.

The PPMP includes parkland dedication criteria to guide land requirements including POPS and encumbered land.

The City takes a more proactive approach working with landowners to determine parkland location and size ahead of receiving a development application.

The City develops a proactive parkland acquisition strategy to meet future parkland service levels.

Monitor how parkland service targets are being met and adjust acquisition priorities as needed.

Report Recommendations

- 1.** RECIEVE the Park Provisioning Master Plan, listed as Appendix A in report ES-02-23, as the framework to guide the planning of future parks in the City of Burlington and satisfy Provincial legislative requirements (as amended by Bill 23) to have a park plan in place prior to passing an update to the Parkland Dedication Bylaw.
- 2.** APPROVE the updated park classification system and authorize the Director of Engineering to report back to Council with an updated inventory of existing parks recategorized within the new classification system.
- 3.** APPROVE the future parkland target service levels identified in Section 2.5 of the Parks Provisioning Master Plan, listed as Appendix A in Report ES-02-23.
- 4.** APPROVE the parkland criteria, listed as Appendix B in Report ES-02-23, as a support document to help guide the development community and staff in deciding which lands to obtain through parkland dedication.

Report Recommendations - Continued

5. DIRECT the Executive Director of Legal Services or designate to develop a proactive strategy to acquire park lands based on service levels set forth in the Park Provisioning Master Plan.
6. APPROVE monitoring the City's parkland service levels and acquisition priorities as part of Multi-Year Community Investment Plan reporting and updates to the Vision to Focus.
7. DIRECT the Director of Community Planning to conduct an exploration of a Community Planning Permit System as a tool to aid in the acquisition of infrastructure, parkland or monetary contribution, in exchange for offering a more streamline and transparent approval process within the Major Transit Station Area (MTSA) specific planning process.
8. DIRECT the Director of Community Planning to begin work with land owners in the MTSA's or any area of the City subject to an area-specific planning process to guide future development and to identify specific City infrastructure needs.

Thank you!

