

SUBJECT: Tender Award – ES-26-05 – Spruce Avenue Area Renewal

TO: Committee of the Whole

FROM: Public Works  
Engineering Services

Report Number: PWS-14-26

Wards Affected: 4

Date to Committee: April 13, 2026

Date to Council: April 21, 2026

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## Recommendation

Award the tender for contract ES-26-05 – Spruce Avenue Area Renewal to King Paving & Construction Ltd., 3385 Harvester Road, Burlington, ON, L7R 3N2, for \$12,189,840.99 including HST as outlined in public works report PWS-14-26; and

Authorize the closure of Spruce Avenue at the Shoreacres Creek Culvert for 10 weeks, from the end of June to early September 2026, subject to the approved construction schedule; and

Authorize the Mayor and City Clerk to sign any required agreements with the bidder named above, subject to the satisfaction of the Commissioner, Legal and Legislative Services; and

Approve the total cost of \$12,057,600 (Net HST) to be charged to Capital Order RD-RC-1968 Spruce Avenue and Goodram Drive Area - Renewal and funded as outlined in the Financial Matters section of the report.

## Executive Summary

Purpose of report:

- To award the tender for contract ES-26-05 – Spruce Avenue Area Renewal and obtain approval to close Spruce Avenue at the Shoreacres Creek Culvert, for 10 weeks from end of June to early September 2026.

## Key findings:

The Spruce Avenue Area Renewal Project is being undertaken as a joint project with Halton Region. In addition to roadway renewal, the project includes replacing the watermain along Spruce Avenue between Walkers Line and Goodram Drive.

As part of the design process, several construction methods were evaluated for installing the new watermain across Shoreacres Creek, including both open-cut and trenchless techniques. Following a detailed risk and impact assessment, microtunneling was identified as the preferred option. This approach meets Halton Region's engineering requirements, reduces the risk of damage to existing infrastructure, and minimizes impacts to mature trees, the Conservation Halton regulated area, and water levels within Shoreacres Creek.

In comparison, the open-cut method is not supported by Conservation Halton or the Department of Fisheries due to the significant impact it would have on the natural and aquatic environment.

Because the boulevard areas are occupied by existing underground utilities and mature trees, implementing the recommended micro tunneling approach requires a 10 week road closure to accommodate the tunneling shafts and equipment staging.

## Implications:

- The project is fully funded through the 2026 Capital Budget.

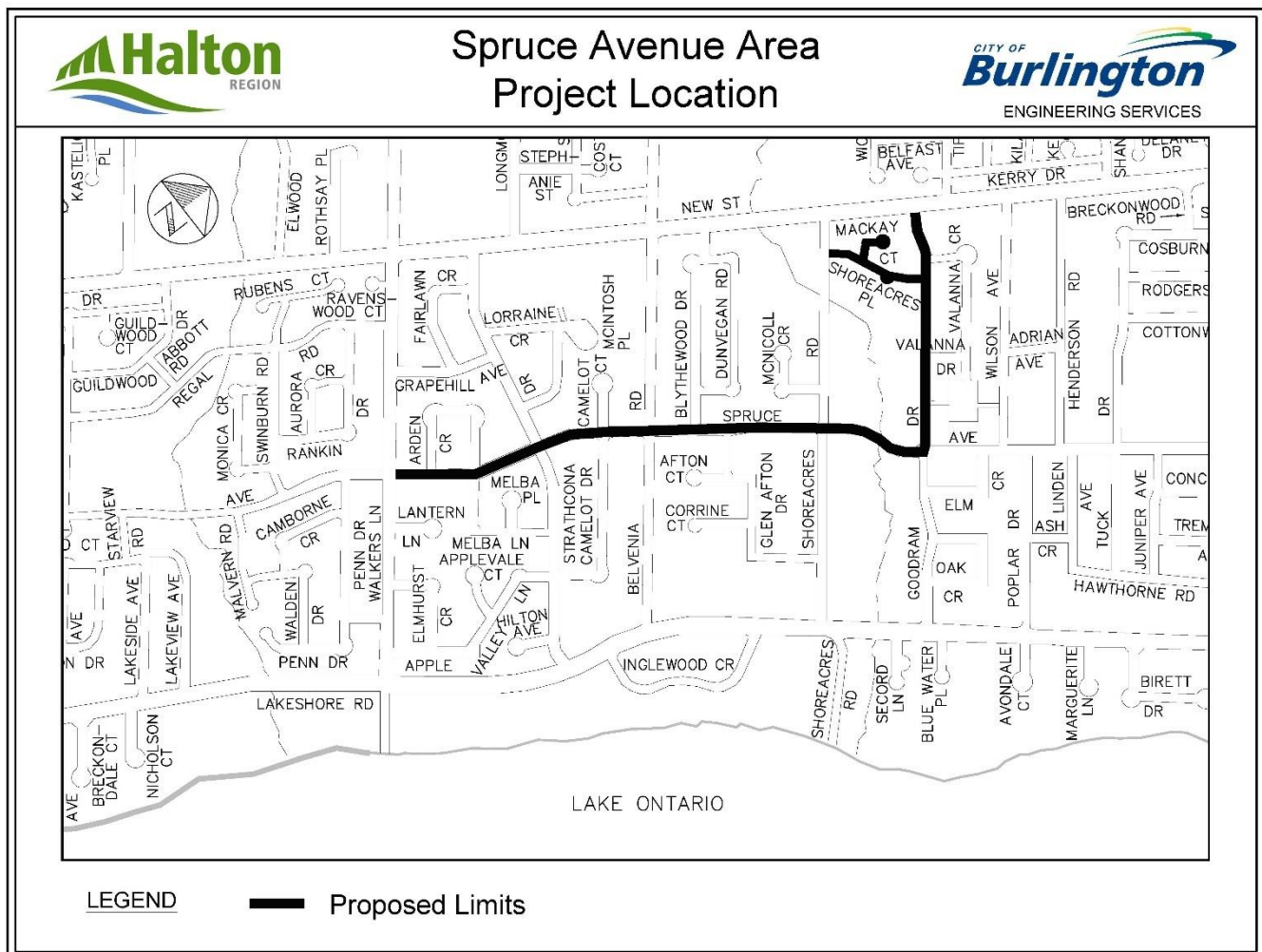
# Recommendation Report

## Background

The asphalt on Spruce Avenue and Goodram Avenue is at the end of its useful life cycle and requires full depth replacement. The top layer of asphalt on Mackay Court and Shoreacres Place is at the end of its useful lifecycle and will be milled and resurfaced.

Halton Region is replacing the watermain on Spruce Avenue through the State of Good Repair capital works program.

Project Location:



## Analysis

### Proposed Works:

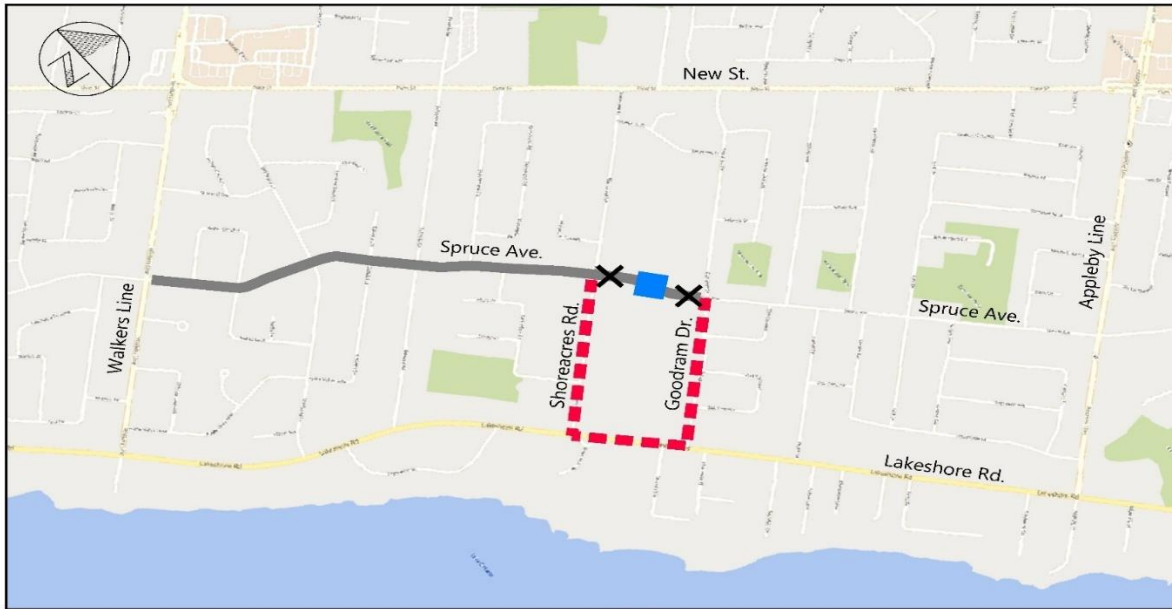
Location	Proposed Works
Spruce Avenue – Walkers Line to Goodram Drive	<p><b>City Works</b></p> <ul style="list-style-type: none"> <li>• Full depth asphalt and curb replacement</li> <li>• Sidewalk repairs</li> <li>• Localized storm sewer repairs</li> <li>• Street light renewal</li> </ul> <p><b>Region Work</b></p> <ul style="list-style-type: none"> <li>• Full watermain and service replacement</li> </ul>
Goodram Drive – Spruce Avenue to New Street	<p><b>City Works</b></p> <ul style="list-style-type: none"> <li>• Full depth asphalt</li> <li>• Localized storm sewer, sidewalk, and curb repairs</li> <li>• Street light renewal</li> </ul> <p><b>Region Work</b></p> <ul style="list-style-type: none"> <li>• Watermain replacement at Goodram Drive and Valanna Drive and water service replacement at 352 Vallanna Drive</li> </ul>
Shoreacres Place	<ul style="list-style-type: none"> <li>• Partial depth asphalt replacement</li> <li>• Localized sidewalk and curb repairs</li> <li>• Street light renewal</li> </ul>
Mackay Court	<ul style="list-style-type: none"> <li>• Partial depth asphalt replacement</li> <li>• Street light renewal</li> </ul>

### Road Closure & Lane Restrictions

There will be ongoing lane restrictions and short-term closures within the construction area. A full road closure is proposed at the Shoreacres Creek Culvert, from late June to September 2026. The road closure is to allow for micro tunneling of the watermain under Shoreacres Creek.

The proposed detour route is shown below:

Spruce Ave. Area Minor Reconstruction & Watermain Replacement  
Detour Plan



LEGEND	
	Road Detour
	Spruce Avenue
	Watermain Microtunneling
	Road Closed

**Procurement Information:**

Advertised / Issue Date:	February 5, 2026
Advertised Method(s):	<input checked="" type="checkbox"/> Bid & Tenders, <input type="checkbox"/> Other (specify) _____
Closing Date:	March 5, 2026
Number of Bids Received:	4
Total Number of Compliant bids:	4

**Bid Results**

**Tender Results:** The contract is awarded to the lowest compliant bidder (named first).

No.	Name of Company	Total Bid including HST
1.	King Paving & Construction Ltd.	\$12,189,840.99
2.	DESO Construction Limited	\$12,430,000.00
3.	GIP Paving Inc.	\$13,173,172.99
4.	D'Orazio Infrastructure Group Limited	\$13,184,604.53

## Financial Information

The following table presents a summary of the estimated project costs for RD-RC-1968 Spruce Avenue and Goodram Drive Area - Renewal:

	<b>Project Budget</b>	<b>Tender Award</b>
<b>Contracted Construction</b>		
Contracted Construction (City of Burlington)	\$ 3,245,500	\$ 2,421,988
Contracted Construction (Halton Region) <sup>(1)</sup>	\$ -	\$ 8,365,482
HST (1.76%)	\$ 57,121	\$ 189,859
<b>Subtotal Contracted Construction (Net HST)</b>	<b>\$ 3,302,621</b>	<b>\$ 10,977,329</b>
Construction Contingency	\$ 318,937	\$ 294,811
Asphalt Cement Adjustment	\$ 63,876	\$ 98,270
HST (1.76%)	\$ 6,738	\$ 6,919
<b>Total Contracted Construction</b>	<b>\$ 3,692,172</b>	<b>\$ 11,377,329</b>
<b>Internal Costs</b>		
Administration	\$ 100,000	\$ 290,254
Design Services	\$ 100,000	\$ 100,000
Inspection	\$ 100,000	\$ 150,000
<b>Total Internal Costs</b>	<b>\$ 300,000</b>	<b>\$ 540,254</b>
<b>External Costs</b>		
Consulting Fees	\$ 35,000	\$ 50,000
Material Testing	\$ 20,000	\$ 30,000
Other	\$ 45,000	\$ 60,000
<b>Total External Costs</b>	<b>\$ 100,000</b>	<b>\$ 140,000</b>
<b>Total Project Costs (Rounded)</b>	<b>\$ 4,092,000</b>	<b>\$ 12,057,600</b>
<b>Project Financing</b>		
<b>Recovery</b>		
Halton Region <sup>(2,3)</sup>	\$ 216,000	\$ 8,712,969
<b>Total Recoveries</b>	<b>\$ 216,000</b>	<b>\$ 8,712,969</b>
<b>City Funding</b>		
Infrastructure Renewal Reserve Fund	\$ 1,376,000	\$ 844,631
Canada Community-Building Fund	\$ 2,500,000	\$ 2,500,000
<b>Total City Funding</b>	<b>\$ 3,876,000</b>	<b>\$ 3,344,631</b>
<b>Total Project Financing</b>	<b>\$ 4,092,000</b>	<b>\$ 12,057,600</b>

### Notes:

1. Halton Region construction & contract administration is included in the tender but is not included in the City budget. Halton Region costs are budgeted separately by Halton Region and will be recovered in full by the City.
2. The total tender award includes for a cost recovery for roadworks apportioned to Halton Region.
3. Halton Region Recovery amount as agreed to by Halton Region on March 10, 2026.

## Engagement Matters

A Public Information Centre was held on February 12, 2026.

Area residents and business owners were notified by:

- Direct mail
- The City's project web page
- Advertisement digitally through Inside Halton

The Public Information Center provided an overview on the following:

- Construction plans
  - Construction schedule
  - Detour routes
  - An open forum for residents and area business owners to ask questions and provide comments
  - Direction to the project web page
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## Recommendation Details

Staff are recommending that tender ES-26-05, be awarded to the lowest compliant bidder, King Paving & Construction Ltd. and approval to close Spruce Avenue at the Shoreacres Creek Culvert, for 10 weeks from late June to September 2026.

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## Key Dates & Milestones

Construction Schedule:	May to December 2026.
Top lift asphalt and final works:	Spring 2027
Road Closure:	10 weeks from late June to early September 2026

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## Implications

Upon awarding this contract, letters will be delivered to affected homes and businesses prior to the beginning of construction. As construction progresses, project updates will be delivered to affected residents on a regular basis. The project updates and associated road closure information will also be made available on the City's website.

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## References

n/a

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## **Strategic Alignment**

- Designing and delivering complete communities
  - Providing the best services and experiences
  - Protecting and improving the natural environment and taking action on climate change
  - Driving organizational performance
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### **Author:**

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### **Report Approval:**

All reports are reviewed and approved by the Commissioner, Head of Corporate Affairs, Chief Financial Officer, and Commissioner of Legal and Legislative Services/City Solicitor.